## **ESHB 2871** - S COMM AMD By Committee on Transportation

## ADOPTED 03/01/2006

- 1 Strike everything after the enacting clause and insert the 2 following:
- "NEW SECTION. Sec. 1. The legislature finds that effective transportation planning in urbanized regions requires stronger and clearer lines of responsibility and accountability.
- The legislature further finds that integrated, multimodal transportation planning will help reduce transportation congestion and improve safety, and that streamlined decision making will help reduce political congestion.
- 10 legislature further finds that coordinated planning of, 11 investment in, and operation of transportation systems will have 12 significant benefit to the citizens of Washington, and that it is the will of the people to fund regional transportation solutions, including 13 14 improving transit service in urbanized areas and among existing, in 15 fragmented transit agencies the region. Although 16 considerations must be respected, transportation problems are broader and deeper than the sum of geographic subareas. 17
- It is therefore the policy of the state of Washington to create a regional transportation commission to develop a proposal for a regional transportation governing entity more directly accountable to the public, and to develop a comprehensive regional transportation finance plan for the citizens of the Puget Sound metropolitan region.
- NEW SECTION. Sec. 2. (1) The regional transportation commission is established.
- 25 (2) The commission shall consist of seven voting commissioners. 26 The commissioners shall be appointed by the governor by June 1, 2006. 27 In addition, the secretary of transportation or the secretary's 28 designee shall serve as a nonvoting member. Appointments of
- 29 commissioners shall reflect geographical balance and diversity of

populations within the central Puget Sound region and, to the extent possible, include commissioners with special expertise in relevant fields such as funding, planning, and construction of transportation improvement projects, structural reorganizations, and operation of transportation systems. Appointees must be citizen members who do not hold public office. Vacancies for any appointed commission seat shall be filled in the same manner as the original appointments were made.

- (3) The term of office for a commissioner begins seven days following appointment by the governor. A commissioner must be a qualified elector under the state Constitution when his or her term of office begins.
- (4) The commission chair presides over the commission and sets the commission agenda subject to general rules established by the commission. Except as provided otherwise in this act, the commission chair appoints all members of the committees, councils, and boards created by the rules of the commission. The commission chair shall be designated by the governor from among the commissioners appointed under subsection (2) of this section.
- (5) Each member of the commission is eligible to receive compensation in an amount not to exceed two hundred fifty dollars for each day during which the member attends an official meeting of the group or performs statutorily prescribed duties approved by the chair. A commissioner may be compensated under this subsection only if the compensation is necessarily incurred in the course of authorized business, consistent with the responsibilities of the commission established by this act.
- (6) The commission may be entitled to state funding, as appropriated by the legislature, to pay for expenses incurred by the commission and the department of transportation and through contracts in carrying out the duties authorized in this act.
- 31 (7) The department of transportation shall provide staff support to 32 the commission and, upon request of the commission, contract with other 33 parties for staff support to the commission.
- NEW SECTION. **Sec. 3.** The regional transportation commission has the following duties:
- 36 (1) Evaluate transportation governance in the central Puget Sound 37 area within the jurisdiction of the Puget Sound regional council. This

- evaluation must include an assessment of the current roles of regional 1 2 transportation agencies, including regional transportation metropolitan planning organizations, the regional transit authority, 3 regional transportation investment districts, county and municipal 4 agencies operating transit services, and cities, counties, and other 5 public agencies providing transportation services or facilities. 6 7 commission shall assess and develop recommendations for what steps 8 should be taken to:
  - (a) Consolidate governance among agencies, including changes in institutional powers, structures, and relationships and governance needed to improve accountability for transportation decisions, while enhancing the regional focus for transportation decisions and maintaining equity among citizens in the region;
- 14 (b) Improve coordination in the planning of transportation 15 investments and services;
  - (c) Improve investment strategies;

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- 17 (d) Coordinate transportation planning and investments with adopted land use policies within the region;
- 19 (e) Enhance efficiency and coordination in the delivery of services 20 provided;
  - (f) Adjust boundaries for agencies or functions within the region to address existing and future transportation and land use issues; and
  - (g) Improve coordination between regional investments and federal funds, and state funding, including those administered by the transportation improvement board, the county road administration board, and the freight mobility strategic investment board;
  - (2) Develop options for a regional transportation governance proposal that include, at a minimum, an option providing for the formation of a regional transportation governing entity, of which all or a majority of its members must be directly elected, the revenue sources that will be available to such entity, and the scope of planning authority of such entity;
- (3) Publicize the commission's proposal referenced in subsection
  (2) of this section by November 15, 2006, and provide at least fifteen
  days for public comment;
- 36 (4) Adopt the proposal referenced in subsection (2) of this section 37 and submit it to the legislature by January 1, 2007, after which time 38 the commission shall dissolve; and

- 1 (5) Conduct public meetings to assure active public participation 2 in the development of the recommendations, proposal, and finance plan 3 under this section.
- 4 **Sec. 4.** RCW 36.120.020 and 2002 c 56 s 102 are each amended to read as follows:

The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

- 8 (1) "Board" means the governing body of a regional transportation 9 investment district.
- 10 (2) "Department" means the Washington state department of 11 transportation.
  - (3) "Highway of statewide significance" means an existing or proposed state route or federal interstate designated as a highway of statewide significance by the transportation commission, its successor entity, or the legislature.
  - (4) "Lead agency" means a public agency that by law can plan, design, and build a transportation project and has been so designated by the district.
  - (5) "Regional transportation investment district" or "district" means a municipal corporation ((whose boundaries are coextensive with two or more contiguous counties and)) that has been created by county legislative authorities and a vote of the people under this chapter to implement a regional transportation investment plan.
  - (6) "Regional transportation investment district planning committee" or "planning committee" means the advisory committee created under RCW 36.120.030 to create and propose to county legislative authorities a regional transportation investment plan to develop, finance, and construct transportation projects.
- 29 (7) "Regional transportation investment plan" or "plan" means a 30 plan to develop, construct, and finance a transportation project or 31 projects.
  - (8) "Transportation project" means:

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- 33 (a) A capital improvement or improvements to a highway that has 34 been designated, in whole or in part, as a highway of statewide 35 significance, including an extension, that:
- 36 (i) Adds a lane or new lanes to an existing state or federal 37 highway; or

- 1 (ii) Repairs or replaces a lane or lanes damaged by an event 2 declared an emergency by the governor before January 1, 2002.
- 3 (b) A capital improvement or improvements to all or a portion of a 4 highway of statewide significance, including an extension, and may 5 include the following associated multimodal capital improvements:
  - (i) Approaches to highways of statewide significance;
  - (ii) High-occupancy vehicle lanes;
- 8 (iii) Flyover ramps;
- 9 (iv) Park and ride lots;
- 10 (v) Bus pullouts;

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- 11 (vi) Vans for vanpools;
- 12 (vii) Buses; and
- 13 (viii) Signalization, ramp metering, and other transportation 14 system management improvements.
- 15 (c) A capital improvement or improvements to all or a portion of a 16 city street, county road, or existing highway or the creation of a new 17 highway that intersects with a highway of statewide significance, if 18 all of the following conditions are met:
- 19 (i) The project is included in a plan that makes highway 20 improvement projects that add capacity to a highway or highways of 21 statewide significance;
- (ii) The secretary of transportation determines that the project would better relieve traffic congestion than investing that same money in adding capacity to a highway of statewide significance;
  - (iii) Matching money equal to ((one third)) fifteen percent of the total cost of the project is provided by local entities, including but not limited to a metropolitan planning organization, county, city, port, or private entity in which a county participating in a plan is located. Local entities may use federal grants to meet this matching requirement;
- (iv) In no case may the cumulative regional transportation investment district contribution to all projects constructed under this subsection (8)(c) exceed ten percent of the revenues generated by the district;
- 35 (v) In no case may the cumulative regional transportation 36 investment district contribution to all projects constructed under this 37 subsection (8)(c) exceed one billion dollars; and

1 (vi) The specific projects are included within the plan and 2 submitted as part of the plan to a vote of the people.

- (d) Operations, preservation, and maintenance are excluded from this definition and may not be included in a regional transportation investment plan. However, operations, preservation, and maintenance for the following purposes are expressly authorized and may be included in a regional transportation investment plan:
- (i) Tolled facilities where toll revenues have been pledged for the payment of contracts. The authority under this subsection includes operational expenses for toll enforcement;
- (ii) Operational expenses for traffic mitigation provided solely for transportation project construction mitigation directly related to specific projects as outlined in the plan; and
- 14 <u>(iii) Passenger-only ferry service supported by the taxes</u> 15 authorized under RCW 82.14.430.
  - (9) "Weighted vote" means a vote that reflects the population each board or planning committee member represents relative to the population represented by the total membership of the board or planning committee. Population will be determined using the federal 2000 census or subsequent federal census data.
- **Sec. 5.** RCW 36.120.030 and 2002 c 56 s 103 are each amended to 22 read as follows:
  - Regional transportation investment district planning committees are advisory entities that are created, convened, and empowered as follows:
  - (1) A county with a population over one million five hundred thousand persons and any adjoining counties with a population over five hundred thousand persons may create a regional transportation investment district and shall convene a regional transportation investment district planning committee.
  - (a) The boundaries of the district should include at least the contiguous areas within the regional transit authority serving the counties. The boundaries must be proposed by the planning committee and approved by the county legislative authorities before or in conjunction with approval of a regional transportation investment plan. Boundaries must follow complete parcels of land. However, any portion of a county that is located on a peninsula shall be exempt from a regional transportation investment district in which more than one

county is included if (i) the portion of the county located on the peninsula is connected to the other portion of the county by a bridge improved under chapter 47.46 RCW, and (ii) the county has a national park and a population of more than five hundred thousand persons, but less than one million five hundred thousand persons.

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- (b) After voters within the district boundaries have approved a plan under RCW 36.120.070, elections to add areas to the district boundaries may be called by a resolution of the board, after consultation with the regional transportation planning organization and affected transit agencies and with the concurrence of the legislative authority of the city or town if the area is incorporated or with the concurrence of the county legislative authority if the area is unincorporated. The election may include a single ballot measure providing annexation to the district, approval of the plan, and approval of revenue sources necessary to finance the plan. The electorate are the voters voting within the proposed area to be annexed. A simple majority of the persons voting on the single ballot measure is required for approval of the measure. This option for annexation applies to areas within the counties initially establishing a district and also to areas within a county having a population over two hundred thirty thousand persons and whose boundaries abut three counties eligible to form a district under this subsection.
  - (2) The members of the legislative authorities participating in planning under this chapter shall serve as the district planning committee. Members of the planning committee receive no compensation, but may be reimbursed for travel and incidental expenses as the planning committee deems appropriate.

The secretary of transportation, or the appropriate regional administrator of the department, as named by the secretary, shall serve on the committee as a nonvoting member.

(3) A regional transportation investment district planning committee may be entitled to state funding, as appropriated by the legislature, for start-up funding to pay for salaries, expenses, overhead, supplies, and similar expenses ordinarily and necessarily incurred in selecting transportation projects and funding for those transportation projects under this chapter. Upon creation of a regional transportation investment district, the district shall within

one year reimburse the state for any sums advanced for these start-up costs from the state.

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- (4) The planning committee shall conduct its affairs and formulate a regional transportation investment plan as provided under RCW 36.120.040, except that it shall elect an executive board of seven members to discharge the duties of the planning committee and formulate a regional transportation investment plan, subject to the approval of the full committee.
- 9 (5) At its first meeting, a regional transportation investment 10 district planning committee may elect officers and provide for the 11 adoption of rules and other operating procedures.
  - (6) Governance of and decisions by a regional transportation investment district planning committee must be by a sixty-percent weighted majority vote of the total membership.
- 15 (7) The planning committee may dissolve itself at any time by a 16 two-thirds weighted majority vote of the total membership of the 17 planning committee.
- 18 (8) If a multicounty regional transportation investment district is
  19 not formed by December 1, 2007, through approval by the voters voting
  20 on a regional transportation investment plan, then the authority under
  21 this chapter to create a district, and to fund and construct
  22 transportation projects, shall be available to each of the eligible
  23 counties described in subsection (1) of this section on an individual
  24 and independent basis.
- 25 **Sec. 6.** RCW 36.120.040 and 2003 c 194 s 1 are each amended to read as follows:
  - (1) A regional transportation investment district planning committee shall adopt a regional transportation investment plan providing for the development, construction, and financing of transportation projects. The planning committee may consider the following factors in formulating its plan:
    - (a) Land use planning criteria;
- 33 (b) The input of cities located within a participating county; and
- 34 (c) The input of regional transportation planning organizations 35 ((in)) of which a participating county is ((located)) a member. A
- 36 regional transportation planning organization in which a participating

- county is located shall review its adopted regional transportation plan and submit, for the planning committee's consideration, its list of transportation improvement priorities.
  - (2) The planning committee may coordinate its activities with the department, which shall provide services, data, and personnel to assist in this planning as desired by the planning committee. In addition, the planning committee may coordinate its activities with affected cities, towns, and other local governments, including any regional transit authority existing within the participating counties' boundaries, that engage in transportation planning.
    - (3) The planning committee shall:

- (a) Conduct public meetings that are needed to assure active public participation in the development of the plan;
  - (b) Adopt a plan proposing the:
- (i) Creation of a regional transportation investment district, including district boundaries; and
  - (ii) Construction of transportation projects to improve mobility within each county <u>and within the region</u>. Operations, maintenance, and preservation of facilities or systems may not be part of the plan, <u>except for the limited purposes provided under RCW 36.120.020(8)(d);</u> and
  - (c) Recommend sources of revenue authorized by RCW 36.120.050 and a financing plan to fund selected transportation projects. The overall plan of the district must leverage the district's financial contributions so that the federal, state, local, and other revenue sources continue to fund major congestion relief and transportation capacity improvement projects in each county and the district. A combination of local, state, and federal revenues may be necessary to pay for transportation projects, and the planning committee shall consider all of these revenue sources in developing a plan.
  - (4) The plan must use tax revenues and related debt for projects that generally benefit a participating county in proportion to the general level of tax revenues generated within that participating county. This equity principle applies to all modifications to the plan, appropriation of contingency funds not identified within the project estimate, and future phases of the plan. During implementation of the plan, the board shall retain the flexibility to manage distribution of revenues, debt, and project schedules so that the

district may effectively implement the plan. Nothing in this section should be interpreted to prevent the district from pledging district—wide tax revenues for payment of any contract or debt entered into under RCW 36.120.130.

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- (5) Before adopting the plan, the planning committee, with 5 assistance from the department, shall work with the lead agency to 6 7 develop accurate cost forecasts for transportation projects. project costing methodology must be integrated with revenue forecasts 8 in developing the plan and must at a minimum include estimated project 9 costs in constant dollars as well as year of expenditure dollars, the 10 range of project costs reflected by the level of project design, 11 12 project contingencies, identification of mitigation costs, the range of 13 revenue forecasts, and project and plan cash flow and bond analysis. 14 The plan submitted to the voters must provide cost estimates for each project, including reasonable contingency costs. Plans submitted to 15 the voters must provide that the maximum amount possible of the funds 16 17 raised will be used to fund projects in the plan, including environmental improvements and mitigation, and that administrative 18 costs be minimized. If actual revenue exceeds actual plan costs, the 19 excess revenues must be used to retire any outstanding debt associated 20 21 with the plan.
  - (6) If a county opts not to adopt the plan or participate in the regional transportation investment district, but two or more contiguous counties do choose to continue to participate, then the planning committee may, within ninety days, redefine the regional transportation investment plan and the ballot measure to be submitted to the people to reflect elimination of the county, and submit the redefined plan to the legislative authorities of the remaining counties for their decision as to whether to continue to adopt the redefined plan and participate. This action must be completed within sixty days after receipt of the redefined plan.
  - (7) Once adopted by the planning committee, the plan must be forwarded to the participating county legislative authorities to initiate the election process under RCW 36.120.070. The planning committee shall at the same time provide notice to each city and town within the district, the governor, the chairs of the transportation committees of the legislature, the secretary of transportation, and

each legislator whose legislative district is partially or wholly within the boundaries of the district.

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- (8) If the ballot measure is not approved, the planning committee may redefine the selected transportation projects, financing plan, and the ballot measure. The county legislative authorities may approve the new plan and ballot measure, and may then submit the revised proposition to the voters at the next election or a special election. If no ballot measure is approved by the voters by the third vote, the planning committee is dissolved.
- 10 **Sec. 7.** RCW 36.120.070 and 2002 c 56 s 107 are each amended to 11 read as follows:
- 12 (1) Two or more contiguous county legislative authorities, upon 13 receipt of the regional transportation investment plan under RCW 36.120.040, may ((certify the plan to the ballot, including 14 identification of the tax options)) submit to the voters of the 15 16 proposed district a single ballot measure that approves formation of the district, approves the regional transportation investment plan, and 17 approves the revenue sources necessary to ((fund)) finance the plan. 18 ((County legislative authorities)) The planning committee may draft ((a 19 20 ballot title,)) the ballot measure on behalf of the county legislative authorities, and the county legislative authorities may give notice as 21 required by law for ballot measures, and perform other duties as 22 23 required to ((put the plan before)) submit the measure to the voters of 24 the proposed district for their approval or rejection ((as a single ballot measure that both approves formation of the district and 25 26 approves the plan)). Counties may negotiate interlocal agreements 27 necessary to implement the plan. The electorate will be the voters voting within the boundaries of the ((participating counties)) proposed 28 district. A simple majority of the total persons voting on the single 29 30 ballot measure ((to approve the plan, establish the district, and 31 approve the taxes and fees)) is required for approval.
- (2) In conjunction with RCW 81.112.030(10), prior to December 1,
  2007, the plan must be submitted to the voters on the same ballot along
  with a proposition to support additional implementation phases of a
  regional transit authority's system and financing plan.

- 1 **Sec. 8.** RCW 29A.36.071 and 2004 c 271 s 169 are each amended to 2 read as follows:
- (1) Except as provided to the contrary in RCW 82.14.036, 82.46.021, 3 or 82.80.090, the ballot title of any referendum filed on an enactment 4 or portion of an enactment of a local government and any other question 5 submitted to the voters of a local government consists of three 6 7 elements: (a) An identification of the enacting legislative body and a statement of the subject matter; (b) a concise description of the 8 measure; and (c) a question. The ballot title must conform with the 9 requirements and be displayed substantially as provided under RCW 10 29A.72.050, except that the concise description must not exceed 11 seventy-five words; however, a concise description submitted on behalf 12 13 of a proposed or existing regional transportation investment district may exceed seventy- five words. If the local governmental unit is a 14 city or a town, the concise statement shall be prepared by the city or 15 16 town attorney. If the local governmental unit is a county, the concise 17 statement shall be prepared by the prosecuting attorney of the county. If the unit is a unit of local government other than a city, town, or 18 19 county, the concise statement shall be prepared by the prosecuting 20 attorney of the county within which the majority area of the unit is 21 located.
- (2) A referendum measure on the enactment of a unit of local government shall be advertised in the manner provided for nominees for elective office.
- 25 (3) Subsection (1) of this section does not apply if another 26 provision of law specifies the ballot title for a specific type of 27 ballot question or proposition.
- 28 **Sec. 9.** RCW 36.120.080 and 2002 c 56 s 108 are each amended to 29 read as follows:

If the voters approve the plan, including creation of a regional transportation investment district and imposition of taxes and fees, the district will be declared formed. The county election officials of participating counties shall, within fifteen days of the final certification of the election results, publish a notice in a newspaper or newspapers of general circulation in the district declaring the district formed, and mail copies of the notice to the governor, the secretary of transportation, the executive director of the regional

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- transit authority in which any part of the district is located, and the 1 2 executive director of the regional transportation planning organization in which any part of the district is located. A party challenging the 3 procedure or the formation of a voter-approved district must file the 4 5 challenge in writing by serving the prosecuting attorney of the participating counties and the attorney general within thirty days 6 after the final certification of the election. Failure to challenge 7 within that time forever bars further challenge of the district's valid 8 9 formation.
- 10 **Sec. 10.** RCW 36.120.110 and 2002 c 56 s 111 are each amended to 11 read as follows:
  - (1) The governing board of the district is responsible for the execution of the voter-approved plan. The board shall:
    - (a) Impose taxes and fees authorized by district voters;

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- (b) Enter into agreements with state, local, and regional agencies and departments as necessary to accomplish district purposes and protect the district's investment in transportation projects;
- (c) Accept gifts, grants, or other contributions of funds that will support the purposes and programs of the district;
- (d) Monitor and audit the progress and execution of transportation projects to protect the investment of the public and annually make public its findings;
- (e) Pay for services and enter into leases and contracts, including professional service contracts;
  - (f) Hire no more than ten employees, including a director or executive officer, a treasurer or financial officer, a project manager or engineer, a project permit coordinator, and clerical staff; and
- (g) Coordinate its activities with affected cities, towns, and other local governments, including any regional transit authority existing either partially or entirely within the district area, that engage in transportation planning; and
- 32 (h) Exercise other powers and duties as may be reasonable to carry 33 out the purposes of the district.
- 34 (2) It is the intent of the legislature that existing staff 35 resources of lead agencies be used in implementing this chapter. A 36 district may coordinate its activities with the department, which shall 37 provide services, data, and personnel to assist as desired by the

regional transportation investment district. Lead agencies for transportation projects that are not state facilities shall also provide staff support for the board.

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- (3) A district may not acquire, hold, or dispose of real property.
- (4) Except for the limited purposes provided under RCW 36.120.020(8)(d), a district may not own, operate, or maintain an ongoing facility, road, or transportation system.
- 8 (5) A district may accept and expend or use gifts, grants, or 9 donations.
- (6) It is the intent of the legislature that administrative and 10 overhead costs of a regional transportation investment district be 11 12 minimized. For transportation projects costing up to fifty million 13 dollars, administrative and overhead costs may not exceed three percent 14 of the total construction and design project costs per year. transportation projects costing more than fifty million dollars, 15 administrative and overhead costs may not exceed three percent of the 16 17 first fifty million dollars in costs, plus an additional one-tenth of one percent of each additional dollar above fifty million. 18 limitations apply only to the district, and do not limit the 19 administration or expenditures of the department. 20
- 21 (7) A district may use the design-build procedure 22 transportation projects developed by it. As used in this section "design-build procedure" means a method of contracting under which the 23 24 district contracts with another party for that party to both design and 25 build the structures, facilities, and other items specified in the contract. The requirements and limitations of RCW 47.20.780 and 26 27 47.20.785 do not apply to the transportation projects under this 28 chapter.
- 29 **Sec. 11.** RCW 81.112.030 and 1994 c 44 s 1 are each amended to read 30 as follows:
- Two or more contiguous counties each having a population of four hundred thousand persons or more may establish a regional transit authority to develop and operate a high capacity transportation system as defined in chapter 81.104 RCW.
- 35 The authority shall be formed in the following manner:
- 36 (1) The joint regional policy committee created pursuant to RCW 37 81.104.040 shall adopt a system and financing plan, including the

definition of the service area. This action shall be completed by 1 September 1, 1992, contingent upon satisfactory completion of the 2 planning process defined in RCW 81.104.100. The final system plan 3 shall be adopted no later than June 30, 1993. In addition to the 4 requirements of RCW 81.104.100, the plan for the proposed system shall 5 provide explicitly for a minimum portion of new tax revenues to be 6 7 allocated to local transit agencies for interim express services. Upon adoption the joint regional policy committee shall immediately transmit 8 the plan to the county legislative authorities within the adopted 9 10 service area.

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- (2) The legislative authorities of the counties within the service area shall decide by resolution whether to participate in the authority. This action shall be completed within forty-five days following receipt of the adopted plan or by August 13, 1993, whichever comes first.
- (3) Each county that chooses to participate in the authority shall appoint its board members as set forth in RCW 81.112.040 and shall submit its list of members to the secretary of the Washington state department of transportation. These actions must be completed within thirty days following each county's decision to participate in the authority.
- (4) The secretary shall call the first meeting of the authority, to be held within thirty days following receipt of the appointments. At its first meeting, the authority shall elect officers and provide for the adoption of rules and other operating procedures.
- (5) The authority is formally constituted at its first meeting and 26 27 the board shall begin taking steps toward implementation of the system and financing plan adopted by the joint regional policy committee. 28 the joint regional policy committee fails to adopt a plan by June 30, 29 1993, the authority shall proceed to do so based on the work completed 30 by that date by the joint regional policy committee. Upon formation of 31 32 the authority, the joint regional policy committee shall cease to The authority may make minor modifications to the plan as 33 deemed necessary and shall at a minimum review local transit agencies' 34 plans to ensure feeder service/high capacity transit service 35 integration, ensure fare integration, and ensure avoidance of parallel 36 37 competitive services. The authority shall also conduct a minimum 38 thirty-day public comment period.

(6) If the authority determines that major modifications to the plan are necessary before the initial ballot proposition is submitted to the voters, the authority may make those modifications with a favorable vote of two-thirds of the entire membership. Any such modification shall be subject to the review process set forth in RCW 81.104.110. The modified plan shall be transmitted to the legislative authorities of the participating counties. The legislative authorities shall have forty-five days following receipt to act by motion or ordinance to confirm or rescind their continued participation in the authority.

- (7) If any county opts to not participate in the authority, but two or more contiguous counties do choose to continue to participate, the authority's board shall be revised accordingly. The authority shall, within forty-five days, redefine the system and financing plan to reflect elimination of one or more counties, and submit the redefined plan to the legislative authorities of the remaining counties for their decision as to whether to continue to participate. This action shall be completed within forty-five days following receipt of the redefined plan.
- (8) The authority shall place on the ballot within two years of the authority's formation, a single ballot proposition to authorize the imposition of taxes to support the implementation of an appropriate phase of the plan within its service area. In addition to the system plan requirements contained in RCW 81.104.100(2)(d), the system plan approved by the authority's board before the submittal of a proposition to the voters shall contain an equity element which:
- (a) Identifies revenues anticipated to be generated by corridor and by county within the authority's boundaries;
- (b) Identifies the phasing of construction and operation of high capacity system facilities, services, and benefits in each corridor. Phasing decisions should give priority to jurisdictions which have adopted transit-supportive land use plans; and
- (c) Identifies the degree to which revenues generated within each county will benefit the residents of that county, and identifies when such benefits will accrue.

A simple majority of those voting within the boundaries of the authority is required for approval. If the vote is affirmative, the authority shall begin implementation of the projects identified in the

proposition. However, the authority may not submit any authorizing proposition for voter-approved taxes prior to July 1, 1993; nor may the authority issue bonds or form any local improvement district prior to July 1, 1993.

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- (9) If the vote on a proposition fails, the board may redefine the proposition, make changes to the authority boundaries, and make corresponding changes to the composition of the board. If the composition of the board is changed, the participating counties shall revise the membership of the board accordingly. The board may then submit the revised proposition or a different proposition to the voters. No single proposition may be submitted to the voters more than twice.
- 13 (10) The authority may place additional propositions on the ballot 14 to impose taxes to support additional phases of plan implementation. 15 In conjunction with RCW 36.120.070, prior to December 1, 2007, the 16 proposition must be submitted to the voters on the same ballot along 17 with a proposed regional transportation investment plan.
  - (11) If the authority is unable to achieve a positive vote on a proposition within two years from the date of the first election on a proposition, the board may, by resolution, reconstitute the authority as a single-county body. With a two-thirds vote of the entire membership of the voting members, the board may also dissolve the authority.
- 24 **Sec. 12.** RCW 36.120.050 and 2003 c 350 s 4 are each amended to 25 read as follows:
  - (1) A regional transportation investment district planning committee may, as part of a regional transportation investment plan, recommend the imposition of some or all of the following revenue sources, which a regional transportation investment district may impose upon approval of the voters as provided in this chapter:
- 31 (a) A regional sales and use tax, as specified in RCW 82.14.430, of 32 up to 0.5 percent of the selling price, in the case of a sales tax, or 33 value of the article used, in the case of a use tax, upon the 34 occurrence of any taxable event in the regional transportation 35 investment district;
- 36 (b) A local option vehicle license fee, as specified under RCW 82.80.100, of up to one hundred dollars per vehicle registered in the

- district. As used in this subsection, "vehicle" means motor vehicle as defined in RCW 46.04.320. Certain classes of vehicles, as defined under chapter 46.04 RCW, may be exempted from this fee;
  - (c) A parking tax under RCW 82.80.030;

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- 5 (d) A local motor vehicle excise tax under RCW 81.100.060 ((and 6 chapter 81.104 RCW));
  - (e) A local option fuel tax under RCW 82.80.120;
- 8 (f) An employer excise tax under RCW 81.100.030; and
- 9 (g) Vehicle tolls on new or reconstructed ((facilities.)) local or
  10 regional arterials or state or federal highways within the boundaries
  11 of the district, if the following conditions are met:
- 12 <u>(i) Any such toll must be approved by the state transportation</u>
  13 <u>commission or its successor;</u>
- 14 <u>(ii) The regional transportation investment plan must identify the</u> 15 facilities that may be tolled; and
  - (iii) Unless otherwise specified by law, the department shall administer the collection of vehicle tolls on designated facilities, and the state transportation commission, or its successor, shall be the tolling authority.
    - (2) Taxes, fees, and tolls may not be imposed without an affirmative vote of the majority of the voters within the boundaries of the district voting on a ballot proposition as set forth in RCW 36.120.070. Revenues from these taxes and fees may be used only to implement the plan as set forth in this chapter. A district may contract with the state department of revenue or other appropriate entities for administration and collection of any of the taxes or fees authorized in this section.
- 28 (3) Existing statewide motor vehicle fuel and special fuel taxes, 29 at the distribution rates in effect on January 1, 2001, are not 30 intended to be altered by this chapter.
- 31 **Sec. 13.** RCW 81.100.080 and 1990 c 43 s 19 are each amended to read as follows:
- Funds collected under RCW 81.100.030 or 81.100.060 and any investment earnings accruing thereon shall be used by the county or the regional transportation investment district in a manner consistent with the regional transportation plan only for costs of collection, costs of preparing, adopting, and enforcing agreements under RCW 81.100.030(3),

- for construction of high occupancy vehicle lanes and related 1 2 facilities, mitigation of environmental concerns that result from construction or use of high occupancy vehicle lanes and related 3 facilities, by an investment district for projects contained in a plan 4 developed under chapter 36.120 RCW, payment of principal and interest 5 on bonds issued for the purposes of this section, for high occupancy 6 7 vehicle programs as defined in RCW 81.100.020(5), and for commuter rail projects in accordance with RCW 81.104.120. Except for funds raised by 8 an investment district, no funds collected under RCW 81.100.030 or 9 10 81.100.060 after June 30, 2000, may be pledged for the payment or security of the principal or interest on any bonds issued for the 11 12 purposes of this section. Not more than ten percent of the funds may 13 be used for transit agency high occupancy vehicle programs.
- Priorities for construction of high occupancy vehicle lanes and related facilities shall be as follows:
- 16 (1)(a) To accelerate construction of high occupancy vehicle lanes 17 on the interstate highway system, as well as related facilities;
- 18 (b) To finance or accelerate construction of high occupancy vehicle 19 lanes on the noninterstate state highway system, as well as related 20 facilities.
- 21 (2) To finance construction of high occupancy vehicle lanes on 22 local arterials, as well as related facilities.
- Moneys received by ((an agency)) a county under this chapter shall be used in addition to, and not as a substitute for, moneys currently used by the ((agency)) county for the purposes specified in this section.
  - Counties <u>and investment districts</u> may contract with cities or the state department of transportation for construction of high occupancy vehicle lanes and related facilities, and may issue general obligation bonds to fund such construction and use funds received under this chapter to pay the principal and interest on such bonds.
- 32 **Sec. 14.** RCW 81.100.060 and 2002 c 56 s 411 are each amended to 33 read as follows:
- A county with a population of one million or more and a county with a population of from two hundred ten thousand to less than one million that is adjoining a county with a population of one million or more, having within their boundaries existing or planned high-occupancy

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vehicle lanes on the state highway system, or a regional transportation 1 2 investment district ((for capital improvements)), but only to the extent that the surcharge has not already been imposed by the county, 3 may, with voter approval, impose a local surcharge of not more than 4 three-tenths of one percent in the case of a county, or eight-tenths of 5 one percent in the case of a regional transportation investment 6 7 district, of the value on vehicles registered to a person residing within the county or investment district and not more than 13.64 8 percent on the state sales and use taxes paid under the rate in RCW 9 10 82.08.020(2) on retail car rentals within the county or investment district. A county may impose the surcharge only to the extent that it 11 12 has not been imposed by the district. No surcharge may be imposed on 13 vehicles licensed under RCW 46.16.070 except vehicles with an unladen 14 weight of six thousand pounds or less, RCW 46.16.079, 46.16.085, or 46.16.090. 15

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Counties or investment districts imposing a ((tax)) surcharge under this section shall contract, before the effective date of the resolution or ordinance imposing a surcharge, administration and collection to the state department of licensing, and department of revenue, as appropriate, which shall deduct ((an)) a percentage amount, as provided by contract, not to exceed two percent of the taxes, for administration and collection expenses incurred by the department. All administrative provisions in chapters 82.03, 82.32, and 82.44 RCW shall, insofar as they are applicable to motor vehicle excise taxes, be to surcharges imposed under this section. applicable All administrative provisions in chapters 82.03, 82.08, 82.12, and 82.32 RCW shall, insofar as they are applicable to state sales and use taxes, be applicable to surcharges imposed under this section. A surcharge imposed under this section, or a change to the surcharge, shall take effect no sooner than seventy-five days after the department of licensing or the department of revenue receives notice of the surcharge or change to the surcharge, and shall take effect only on the first day of January, April, July, or October. Unless waived by the department of licensing or the department of revenue, notice includes providing the appropriate department with digital mapping and legal descriptions of areas in which the tax will be collected.

If the tax authorized in RCW 81.100.030 is also imposed, the total

- $\,$  proceeds from tax sources imposed under this section and RCW 81.100.030
- 2 each year shall not exceed the maximum amount which could be collected
- 3 under this section.

- **Sec. 15.** RCW 82.14.0455 and 2005 c 336 s 15 are each amended to read as follows:
  - (1) Subject to the provisions in RCW 36.73.065, a transportation benefit district under chapter 36.73 RCW may fix and impose a sales and use tax in accordance with the terms of this chapter. The tax authorized in this section is in addition to any other taxes authorized by law and shall be collected from those persons who are taxable by the state under chapters 82.08 and 82.12 RCW upon the occurrence of any taxable event within the boundaries of the district. The rate of tax shall not exceed two-tenths of one percent of the selling price in the case of a sales tax, or value of the article used, in the case of a use tax. The tax may not be imposed for a period exceeding ten years. This tax may be extended for a period not exceeding ten years with an affirmative vote of the voters voting at the election.
- 18 (2) Money received from the tax imposed under this section must be 19 spent in accordance with the requirements of chapter 36.73 RCW.
  - (((3) A district may only levy the tax under this section if the district is comprised of boundaries coextensive with the boundaries of a county, counties, city or cities, a county transportation authority or authorities, a public transportation benefit area or areas, or any combination of these jurisdictions.))
- **Sec. 16.** RCW 82.14.430 and 2002 c 56 s 405 are each amended to 26 read as follows:
  - (1) If approved by the majority of the voters within its boundaries voting on the ballot proposition, a regional transportation investment district may impose a sales and use tax of up to 0.5 percent of the selling price or value of the article used in the case of a use tax. The tax authorized by this section is in addition to the tax authorized by RCW 82.14.030 and must be collected from those persons who are taxable by the state under chapters 82.08 and 82.12 RCW upon the occurrence of any taxable event within the taxing district. Motor vehicles are exempt from the sales and use tax imposed under this subsection. In addition to being used for projects in a regional

- transportation investment plan under chapter 36.120 RCW, proceeds from the taxes under this section may be used for passenger-only ferry service.
- (2) If approved by the majority of the voters within its boundaries 4 voting on the ballot proposition, a regional transportation investment 5 district may impose a tax on the use of a motor vehicle within a 6 regional transportation investment district. The tax applies to those 7 persons who reside within the regional transportation investment 8 district. The rate of the tax may not exceed ((0.5)) 0.1 percent of 9 the value of the motor vehicle. The tax authorized by this subsection 10 is in addition to the tax authorized under RCW 82.14.030 and must be 11 imposed and collected at the time a taxable event under RCW 12 13 82.08.020(1) or 82.12.020 takes place. All revenue received under this subsection must be deposited in the local sales and use tax account and 14 distributed to the regional transportation investment district 15 according to RCW 82.14.050. The following provisions apply to the use 16 17 tax in this subsection:
  - (a) Where persons are taxable under chapter 82.08 RCW, the seller shall collect the use tax from the buyer using the collection provisions of RCW 82.08.050.
- 21 (b) Where persons are taxable under chapter 82.12 RCW, the use tax 22 must be collected using the provisions of RCW 82.12.045.
  - (c) "Motor vehicle" has the meaning provided in RCW 46.04.320, but does not include farm tractors or farm vehicles as defined in RCW 46.04.180 and 46.04.181, off-road and nonhighway vehicles as defined in RCW 46.09.020, and snowmobiles as defined in RCW 46.10.010.
    - (d) "Person" has the meaning given in RCW 82.04.030.

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- 28 (e) The value of a motor vehicle must be determined under RCW 29 82.12.010.
- 30 (f) Except as specifically stated in this subsection (2), chapters 31 82.12 and 82.32 RCW apply to the use tax. The use tax is a local tax 32 imposed under the authority of chapter 82.14 RCW, and chapter 82.14 RCW applies fully to the use tax.
- 34 (3) In addition to fulfilling the notice requirements under RCW
  35 82.14.055(1), and unless waived by the department, a regional
  36 transportation investment district shall provide the department of
  37 revenue with digital mapping and legal descriptions of areas in which
  38 the tax will be collected.

NEW SECTION. Sec. 17. A new section is added to chapter 36.120 RCW to read as follows:

A regional transportation investment district may adopt system-wide 3 pricing policies and an implementation plan for the regional 4 transportation system within its boundaries. "System-wide pricing" 5 includes the tolling authority provided in RCW 36.120.050, network 6 7 value-pricing authority provided in section 19 of this act, the authority to set regional transit fares as 8 provided in 81.112.080(4), and other system pricing tools as determined by the 9 district governing board. System-wide pricing charges authorized by 10 this act may be imposed to improve performance of the regional 11 transportation system, improve integration of transportation modes, 12 finance transportation improvements, and measure needed investments. 13 Pricing charges may vary for type of vehicle, time of day, traffic 14 conditions, and other factors. System-wide pricing policies under this 15 16 section are subject to the approval of the state transportation 17 commission or its statutory successor.

- 18 **Sec. 18.** RCW 82.80.120 and 2003 c 350 s 3 are each amended to read 19 as follows:
  - (1) For purposes of this section:

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- 21 (a) "Distributor" means every person who imports, refines, 22 manufactures, produces, or compounds motor vehicle fuel and special 23 fuel as defined in RCW 82.36.010 and 82.38.020, respectively, and sells 24 or distributes the fuel into a county;
  - (b) "Person" has the same meaning as in RCW 82.04.030;
- 26 (c) "District" means a regional transportation investment district 27 under chapter 36.120 RCW.
  - (2) A regional transportation investment district under chapter 36.120 RCW, subject to the conditions of this section, may levy additional excise taxes equal to ten percent of the statewide motor vehicle fuel tax rate under RCW 82.36.025 on each gallon of motor vehicle fuel as defined in RCW 82.36.010 and on each gallon of special fuel as defined in RCW 82.38.020 sold within the boundaries of the district. The additional excise tax is subject to the approval of a majority of the voters within the district boundaries. Vehicles paying an annual license fee under RCW 82.38.075 are exempt from the district's fuel excise tax. The additional excise taxes are subject to

the same exceptions and rights of refund as applicable to other motor vehicle fuel and special fuel excise taxes levied under chapters 82.36 and 82.38 RCW. The proposed tax may not be levied less than one month from the date the election results are certified. The commencement date for the levy of any tax under this section will be the first day of January, April, July, or October.

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- (3) The local option motor vehicle fuel tax on each gallon of motor vehicle fuel and on each gallon of special fuel is imposed upon the distributor of the fuel.
- 10 (4) A taxable event for the purposes of this section occurs upon 11 the first distribution of the fuel within the boundaries of the 12 district to a retail outlet, bulk fuel user, or ultimate user of the 13 fuel.
- 14 (5) All administrative provisions in chapters 82.01, 82.03, and 82.32 RCW, insofar as they are applicable, apply to local option fuel taxes imposed under this section.
  - (6) Before the effective date of the imposition of the fuel taxes under this section, a district shall contract with the department of revenue for the administration and collection of the taxes. The contract must provide that a percentage amount, not to exceed one percent of the taxes imposed under this section, will be deposited into the local tax administration account created in the custody of the state treasurer. The department of revenue may spend money from this account, upon appropriation, for the administration of the local taxes imposed under this section.
  - (7) The state treasurer shall distribute monthly to the district levying the tax as part of the regional transportation investment district plan, after the deductions for payments and expenditures as provided in RCW 46.68.090(1) (a) and (b).
  - (8) The proceeds of the additional taxes levied by a district in this section, to be used as a part of a regional transportation investment district plan, must be used in accordance with chapter 36.120 RCW, but only for those areas that are considered "highway purposes" as that term is construed in Article II, section 40 of the state Constitution.
- 36 (9) A district may only levy the tax under this section if the 37 district is comprised of boundaries identical to the boundaries of a

- county or counties. A district may not levy the tax in this section if a member county is levying the tax in RCW 82.80.010 or 82.80.110.
  - NEW SECTION. **Sec. 19.** A new section is added to chapter 36.120 RCW to read as follows:

- (1) A regional transportation investment district may impose a network value-pricing charge based upon vehicle travel. This charge may be, but is not limited to, a charge upon the vehicle miles traveled within the district by a vehicle, or upon vehicle miles traveled within certain corridors in the district, or upon total vehicle miles traveled by a vehicle registered to a person whose legal residence is within the district. Network value-pricing charges imposed may vary by type of vehicle, time of day, traffic conditions, and other factors.
- (2) Charges imposed may be collected either periodically in a manner prescribed by the district governing board or annually by the department of licensing upon renewal of the vehicle license. The district governing board may identify categories of miles driven that are subject to or exempt from the charge including, but not limited to, travel outside the district, travel in specified corridors, time of travel, or exempt or maximum mileage charges.
- 20 (3) The mileage charge under this section is subject to the 21 approval of the state transportation commission or its statutory 22 successor.
  - (4) A district governing board imposing a mileage charge collected annually by the state department of licensing upon renewal of the vehicle license shall enter into a contract with the department of licensing. The contract must contain provisions that fully recover the costs to the department of licensing for collection and administration of the charge. The district governing board imposing this charge or initiating an exemption process shall provide at least six months' notice to the department of licensing before the implementation of any changes in registration amounts or exemptions.
- **Sec. 20.** RCW 47.56.076 and 2005 c 335 s 3 are each amended to read 33 as follows:
- Upon approval of a majority of the voters within its boundaries voting on the ballot proposition, and (( $\frac{\text{only for the purposes}}{\text{authorized in RCW } 36.120.050(1)(g)}$ )) with the approval of the state

- 1 <u>transportation commission or its successor</u>, a regional transportation
- 2 investment district may authorize vehicle tolls on a local or regional
- 3 arterial or a state ((routes where improvements financed in whole or in
- 4 part by a regional transportation investment district add additional
- 5 lanes to, or reconstruct lanes on, a highway of statewide
- 6 significance)) or federal highway within the boundaries of the
- 7 district. The department shall administer the collection of vehicle
- 8 tolls authorized on designated facilities unless otherwise specified in
- 9 law or by contract, and the ((state transportation)) commission(( ) or
- 10 its successor((-)) shall ((be the tolling authority)) set and impose
- 11 the tolls in amounts sufficient to implement the regional
- 12 transportation investment plan under RCW 36.120.020.
- NEW SECTION. Sec. 21. A new section is added to chapter 47.56 RCW
- 14 to read as follows:
- Notwithstanding any provision to the contrary in this chapter, a
- 16 regional transportation investment district may authorize vehicle tolls
- 17 on either Lake Washington bridge within its boundaries to implement a
- 18 regional transportation investment plan as authorized in chapter 36.120
- 19 RCW and RCW 47.56.076.
- 20 Sec. 22. RCW 43.79A.040 and 2005 c 424 s 18, 2005 c 402 s 8, 2005
- 21 c 215 s 10, and 2005 c 16 s 2 are each reenacted and amended to read as
- 22 follows:
- 23 (1) Money in the treasurer's trust fund may be deposited, invested,
- 24 and reinvested by the state treasurer in accordance with RCW 43.84.080
- 25 in the same manner and to the same extent as if the money were in the
- 26 state treasury.
- 27 (2) All income received from investment of the treasurer's trust
- fund shall be set aside in an account in the treasury trust fund to be
- 29 known as the investment income account.
- 30 (3) The investment income account may be utilized for the payment
- 31 of purchased banking services on behalf of treasurer's trust funds
- 32 including, but not limited to, depository, safekeeping, and
- 33 disbursement functions for the state treasurer or affected state
- 34 agencies. The investment income account is subject in all respects to
- 35 chapter 43.88 RCW, but no appropriation is required for payments to

financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.

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- (4)(a) Monthly, the state treasurer shall distribute the earnings credited to the investment income account to the state general fund except under (b) and (c) of this subsection.
- The following accounts and funds shall receive their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The Washington promise scholarship account, the college savings program account, the Washington advanced college tuition payment program account, the agricultural local fund, the American Indian scholarship endowment fund, the foster care scholarship endowment fund, the foster care endowed scholarship trust fund, the students with dependents grant account, the basic health plan self-insurance reserve account, the contract harvesting revolving account, the Washington state combined fund drive account, the commemorative works account, the Washington international exchange scholarship endowment fund, the developmental disabilities endowment trust fund, the energy account, the fair fund, the fruit and vegetable inspection account, the future teachers conditional scholarship account, the game farm alternative account, the grain inspection revolving fund, the juvenile accountability incentive account, the law enforcement officers' and fire fighters' plan 2 expense fund, the local tourism promotion account, the produce railcar pool account, the regional transportation investment district account, the rural rehabilitation account, the stadium and exhibition center account, the youth athletic facility account, the self-insurance revolving fund, the sulfur dioxide abatement account, the children's trust fund, the Washington horse racing commission Washington bred owners' bonus fund account, the Washington horse racing commission class C purse fund account, the individual development account program account, the Washington horse racing commission operating account (earnings from the Washington horse racing commission operating account must be credited to the Washington horse racing commission class C purse fund account), and the life sciences discovery fund. However, the earnings to be distributed shall first be reduced by the allocation to the state treasurer's service fund pursuant to RCW 43.08.190.
  - (c) The following accounts and funds shall receive eighty percent of their proportionate share of earnings based upon each account's or

fund's average daily balance for the period: The advanced right of way revolving fund, the advanced environmental mitigation revolving account, the city and county advance right-of-way revolving fund, the federal narcotics asset forfeitures account, the high occupancy vehicle account, the local rail service assistance account, and the miscellaneous transportation programs account.

- (5) In conformance with Article II, section 37 of the state Constitution, no trust accounts or funds shall be allocated earnings without the specific affirmative directive of this section.
- - (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
  - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.
  - (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for

payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.

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- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- 7 The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's 8 average daily balance for the period: The 9 capitol building 10 construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects 11 12 account, the charitable, educational, penal and reformatory 13 institutions account, the common school construction fund, the county 14 criminal justice assistance account, the county sales and use tax equalization account, the data processing building construction 15 account, the deferred compensation administrative account, the deferred 16 17 compensation principal account, the department of retirement systems expense account, the developmental disabilities community trust 18 account, the drinking water assistance account, the drinking water 19 assistance administrative account, the drinking water assistance 20 21 repayment account, the Eastern Washington University capital projects 22 account, the education construction fund, the education legacy trust account, the election account, the emergency reserve fund, 23 24 Evergreen State College capital projects account, the federal forest 25 revolving account, the freight mobility investment account, the health services account, the public health services account, the health system 26 27 capacity account, the personal health services account, the state education construction account, the 28 higher construction account, the highway infrastructure account, the high-29 occupancy toll lanes operations account, the industrial insurance 30 premium refund account, the judges' retirement account, the judicial 31 32 retirement administrative account, the judicial retirement principal account, the local leasehold excise tax account, the local real estate 33 excise tax account, the local sales and use tax account, the medical 34 aid account, the mobile home park relocation fund, the multimodal 35 transportation account, the municipal criminal justice assistance 36 37 account, the municipal sales and use tax equalization account, the 38 natural resources deposit account, the oyster reserve land account, the

perpetual surveillance and maintenance account, the public employees' 1 2 retirement system plan 1 account, the public employees' retirement system combined plan 2 and plan 3 account, the public facilities 3 construction loan revolving account beginning July 1, 2004, the public 4 health supplemental account, the Puyallup tribal settlement account, 5 appraiser commission account, ((the regional 6 estate 7 transportation investment district account,)) the resource management cost account, the rural Washington loan fund, the site closure account, 8 the small city pavement and sidewalk account, the special wildlife 9 account, the state employees' insurance account, the state employees' 10 insurance reserve account, the state investment board expense account, 11 12 the state investment board commingled trust fund accounts, the 13 supplemental pension account, the Tacoma Narrows toll bridge account, 14 teachers' retirement system plan 1 account, the teachers' retirement system combined plan 2 and plan 3 account, the tobacco 15 prevention and control account, the tobacco settlement account, the 16 17 transportation infrastructure account, the transportation partnership account, the tuition recovery trust fund, the University of Washington 18 bond retirement fund, the University of Washington building account, 19 the volunteer fire fighters' and reserve officers' relief and pension 20 21 principal fund, the volunteer fire fighters' and reserve officers' 22 administrative fund, the Washington fruit express account, the Washington judicial retirement system account, the Washington law 23 24 enforcement officers' and fire fighters' system plan 1 retirement account, the Washington law enforcement officers' and fire fighters' 25 system plan 2 retirement account, the Washington school employees' 26 27 retirement system combined plan 2 and 3 account, the Washington state health insurance pool account, the Washington state patrol retirement 28 account, the Washington State University building account, the 29 Washington State University bond retirement fund, the water pollution 30 31 control revolving fund, and the Western Washington University capital 32 projects account. Earnings derived from investing balances of the agricultural permanent fund, the normal school permanent fund, the 33 permanent common school fund, the scientific permanent fund, and the 34 35 state university permanent fund shall be allocated to their respective All earnings to be distributed under this 36 beneficiary accounts. 37 subsection (4)(a) shall first be reduced by the allocation to the state 38 treasurer's service fund pursuant to RCW 43.08.190.

- (b) The following accounts and funds shall receive eighty percent 1 2 of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The aeronautics account, 3 aircraft search and rescue account, the county arterial 4 preservation account, the department of licensing services account, the 5 essential rail assistance account, the ferry bond retirement fund, the 6 7 grade crossing protective fund, the high capacity transportation account, the highway bond retirement fund, the highway safety account, 8 the motor vehicle fund, the motorcycle safety education account, the 9 pilotage account, the public transportation systems account, the Puget 10 Sound capital construction account, the Puget Sound ferry operations 11 account, the recreational vehicle account, the rural arterial trust 12 account, the safety and education account, the special category C 13 account, the state patrol highway account, the transportation 2003 14 account (nickel account), the transportation equipment fund, the 15 transportation fund, the transportation improvement account, the 16 17 transportation improvement board bond retirement account, and the urban arterial trust account. 18
- 19 (5) In conformance with Article II, section 37 of the state 20 Constitution, no treasury accounts or funds shall be allocated earnings 21 without the specific affirmative directive of this section.
- Sec. 24. RCW 43.84.092 and 2005 c 514 s 1106, 2005 c 353 s 4, 2005 c 339 s 23, 2005 c 314 s 110, 2005 c 312 s 8, and 2005 c 94 s 2 are each reenacted and amended to read as follows:

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- (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
- (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement

act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.

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- (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The capitol building construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects the charitable, educational, penal and institutions account, the common school construction fund, the county criminal justice assistance account, the county sales and use tax equalization account, the data processing building construction account, the deferred compensation administrative account, the deferred compensation principal account, the department of retirement systems expense account, the developmental disabilities community trust account, the drinking water assistance account, the drinking water assistance administrative account, the drinking water assistance repayment account, the Eastern Washington University capital projects account, the education construction fund, the education legacy trust account, the election account, the emergency reserve fund, The Evergreen State College capital projects account, the federal forest revolving account, the freight mobility investment account, the health services account, the public health services account, the health system capacity account, the personal health services account, the state

higher education construction account, the higher education 1 2 construction account, the highway infrastructure account, the highoccupancy toll lanes operations account, the industrial insurance 3 premium refund account, the judges' retirement account, the judicial 4 retirement administrative account, the judicial retirement principal 5 account, the local leasehold excise tax account, the local real estate 6 7 excise tax account, the local sales and use tax account, the medical aid account, the mobile home park relocation fund, the multimodal 8 transportation account, the municipal criminal justice assistance 9 account, the municipal sales and use tax equalization account, the 10 natural resources deposit account, the oyster reserve land account, the 11 perpetual surveillance and maintenance account, the public employees' 12 13 retirement system plan 1 account, the public employees' retirement 14 system combined plan 2 and plan 3 account, the public facilities construction loan revolving account beginning July 1, 2004, the public 15 health supplemental account, the public works assistance account, the 16 17 Puyallup tribal settlement account, the real estate commission account, ((the regional transportation investment district 18 account, )) the resource management cost account, the rural Washington 19 loan fund, the site closure account, the small city pavement and 20 21 sidewalk account, the special wildlife account, the state employees' 22 insurance account, the state employees' insurance reserve account, the state investment board expense account, the state investment board 23 24 commingled trust fund accounts, the supplemental pension account, the 25 Tacoma Narrows toll bridge account, the teachers' retirement system plan 1 account, the teachers' retirement system combined plan 2 and 26 27 plan 3 account, the tobacco prevention and control account, the tobacco settlement account, the transportation infrastructure account, the 28 transportation partnership account, the tuition recovery trust fund, 29 the University of Washington bond retirement fund, the University of 30 Washington building account, the volunteer fire fighters' and reserve 31 32 officers' relief and pension principal fund, the volunteer fire fighters' and reserve officers' administrative fund, the Washington 33 fruit express account, the Washington judicial retirement system 34 account, the Washington law enforcement officers' and fire fighters' 35 system plan 1 retirement account, the Washington law enforcement 36 37 officers' and fire fighters' system plan 2 retirement account, the Washington public safety employees' plan 2 retirement account, the 38

Washington school employees' retirement system combined plan 2 and 3 1 2 account, the Washington state health insurance pool account, the Washington state patrol retirement account, the Washington State 3 University building account, the Washington State University bond 4 retirement fund, the water pollution control revolving fund, and the 5 Western Washington University capital projects account. Earnings 6 7 derived from investing balances of the agricultural permanent fund, the normal school permanent fund, the permanent common school fund, the 8 scientific permanent fund, and the state university permanent fund 9 10 shall be allocated to their respective beneficiary accounts. earnings to be distributed under this subsection (4)(a) shall first be 11 12 reduced by the allocation to the state treasurer's service fund 13 pursuant to RCW 43.08.190.

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- (b) The following accounts and funds shall receive eighty percent of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The aeronautics account, aircraft search and rescue account, the county arterial preservation account, the department of licensing services account, the essential rail assistance account, the ferry bond retirement fund, the grade crossing protective fund, the high capacity transportation account, the highway bond retirement fund, the highway safety account, the motor vehicle fund, the motorcycle safety education account, the pilotage account, the public transportation systems account, the Puget Sound capital construction account, the Puget Sound ferry operations account, the recreational vehicle account, the rural arterial trust account, the safety and education account, the special category C account, the state patrol highway account, the transportation 2003 account (nickel account), the transportation equipment fund, the transportation fund, the transportation improvement account, the transportation improvement board bond retirement account, and the urban arterial trust account.
- 32 (5) In conformance with Article II, section 37 of the state 33 Constitution, no treasury accounts or funds shall be allocated earnings 34 without the specific affirmative directive of this section.
- 35 **Sec. 25.** RCW 36.73.015 and 2005 c 336 s 1 are each amended to read as follows:

The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

- (1) "District" means a transportation benefit district created under this chapter.
  - (2) "City" means a city or town.

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- (3) "Transportation improvement" means a project contained in the 6 7 transportation plan of the state or a regional transportation planning organization ((that is of statewide or regional significance)). 8 project may include investment in new or existing highways of statewide 9 10 significance, principal arterials of regional significance, transportation, public transportation, 11 capacity and other 12 transportation projects and programs of regional or statewide 13 significance including transportation demand management. Projects may 14 also include the operation, preservation, and maintenance of these facilities or programs. ((Not more than forty percent of the revenues 15 16 generated by a district may be expended on city streets, county roads, 17 existing highways other than highways of statewide significance, and the creation of a new highway that intersects with a highway of 18 statewide significance.)) 19
- 20 **Sec. 26.** RCW 36.73.020 and 2005 c 336 s 3 are each amended to read 21 as follows:
  - (1) The legislative authority of a county or city may establish a transportation benefit district within the county or city area or within the area specified in subsection (2) of this section, for the purpose of acquiring, constructing, improving, providing, and funding a transportation improvement within the district that is consistent with any existing state, regional, and local transportation plans and necessitated by existing or reasonably foreseeable congestion levels. The transportation improvements shall be owned by the county of jurisdiction if located in an unincorporated area, by the city of jurisdiction if located in an incorporated area, or by the state in cases where the transportation improvement is or becomes a state highway. However, if deemed appropriate by the governing body of the transportation benefit district, a transportation improvement may be owned by a participating port district or transit district, unless otherwise prohibited by law. Transportation improvements shall be administered and maintained as other public streets, roads, highways,

- and transportation improvements. To the extent practicable, the district shall consider the following criteria when selecting transportation improvements:
- 4 (a) Reduced risk of transportation facility failure and improved safety;
  - (b) Improved travel time;

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- (c) Improved air quality;
- 8 (d) Increases in daily and peak period trip capacity;
  - (e) Improved modal connectivity;
- 10 (f) Improved freight mobility;
  - (g) Cost-effectiveness of the investment;
- 12 (h) Optimal performance of the system through time; and
- 13 (i) Other criteria, as adopted by the governing body.
- 14 (2) ((Subject to subsection (6) of this section,)) The district may include area within more than one county, city, port district, county 15 transportation authority, or public transportation benefit area, if the 16 17 legislative authority of each participating jurisdiction has agreed to the inclusion as provided in an interlocal agreement adopted pursuant 18 However, the boundaries of the district to chapter 39.34 RCW. 19 ((shall)) need not include all territory within the boundaries of the 20 21 participating jurisdictions comprising the district.
  - (3) The members of the legislative authority proposing to establish the district, acting ex officio and independently, shall constitute the governing body of the district: PROVIDED, That where a district includes area within more than one jurisdiction under subsection (2) of this section, the district shall be governed under an interlocal agreement adopted pursuant to chapter 39.34 RCW. However, the governing body shall be composed of at least five members including at least one elected official from the legislative authority of each participating jurisdiction.
  - (4) The treasurer of the jurisdiction proposing to establish the district shall act as the ex officio treasurer of the district, unless an interlocal agreement states otherwise.
- 34 (5) The electors of the district shall all be registered voters 35 residing within the district.

1 (a) Counties with a population greater than one million five 2 hundred thousand persons and any adjoining counties with a population 3 greater than five hundred thousand persons;

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- (b) Cities with any area within the counties under (a) of this subsection; and
- (c) Other jurisdictions with any area within the counties under (a) of this subsection.))
- 8 <u>NEW SECTION.</u> **Sec. 27.** A new section is added to chapter 47.01 RCW 9 to read as follows:

The department shall not commence construction on any part of the 10 state route number 520 bridge replacement and HOV project until 11 agreements have been reached with the incorporated towns or cities 12 directly affected by the project. The agreements must provide 13 reasonable assurance that any degradation in the citizens' current use 14 15 and enjoyment of their properties as a result of repairs and 16 improvements made to the state route number 520 bridge and its 17 connecting roadways will be addressed through engineering design choices, mitigation measures, or a combination of both. 18

- NEW SECTION. Sec. 28. A new section is added to chapter 36.120 RCW to read as follows:
  - (1) Prior to a regional transportation public vote conducted under this chapter, the department of transportation must complete all of the following requirements for both the Alaskan Way viaduct and Seattle Seawall replacement project, and the state route number 520 bridge replacement and HOV project: (a) In accordance with the national environmental policy act, the department must designate the preferred alternative, prepare a substantial project mitigation plan, and complete a comprehensive cost estimate review using the department's cost estimate validation process, for each project; (b) in accordance with all applicable federal highway administration planning and project management requirements, the department must prepare a project finance plan for each project that clearly identifies secured and anticipated fund sources, cash flow timing requirements, and project staging and phasing plans if applicable; and (c) the department must report these results for each project to the joint transportation committee.

(2) The requirements of this section shall not apply to (a) utility relocation work, and related activities, on the Alaskan Way viaduct and Seattle Seawall replacement project and (b) off-site pontoon construction, and related activities, supporting the state route number 520 bridge replacement and HOV project.

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- 6 **Sec. 29.** RCW 81.112.050 and 1998 c 192 s 1 are each amended to 7 read as follows:
  - (1) At the time of formation, the area to be included within the boundary of the authority shall be that area set forth in the system plan adopted by the joint regional policy committee. Prior to submitting the system and financing plan to the voters, the authority may make adjustments to the boundaries as deemed appropriate but must assure that, to the extent possible, the boundaries: (a) Include the largest-population urban growth area designated by each county under chapter 36.70A RCW; and (b) follow election precinct boundaries. If a portion of any city is determined to be within the service area, the entire city must be included within the boundaries of the authority.
  - (2) After voters within the authority boundaries have approved the system and financing plan, elections to add areas contiguous to the authority boundaries may be called by resolution of the regional transit authority, after consultation with affected transit agencies and with the concurrence of the legislative authority of the city or town if the area is incorporated, or with the concurrence of the county legislative authority if the area is unincorporated. Only those areas that would benefit from the services provided by the authority may be included and services or projects proposed for the area must be consistent with the regional transportation plan. The election may include a single ballot proposition providing for annexation to the authority boundaries and imposition of the taxes at rates already imposed within the authority boundaries. Alternatively, the annexation proposition may be submitted as part of a proposition to support additional implementation phases of the authority's system and financing plan as provided in RCW 81.112.030(10), in which case a simple majority of the combined electorate, voting within the existing boundaries and the proposed area to be annexed, is required to approve the annexation, along with approval of the plan and the revenue sources necessary to finance the plan.

- (3) Upon receipt of a resolution requesting exclusion from the 1 2 boundaries of the authority from a city whose municipal boundaries cross the boundaries of an authority and thereby result in only a 3 portion of the city being subject to local option taxes imposed by the 4 authority under chapters 81.104 and 81.112 RCW in order to implement a 5 high-capacity transit plan, and where the vote to approve the city's 6 7 incorporation occurred simultaneously with an election approving the local option taxes, then upon a two-thirds majority vote of the 8 governing board of the authority, the governing board shall redraw the 9 boundaries of the authority to exclude that portion of the city that is 10 located within the authority's boundaries, and the excluded area is no 11 longer subject to local option taxes imposed by the authority. 12 subsection expires December 31, 1998. 13
- NEW SECTION. Sec. 30. Section 23 of this act expires July 1, 2006.
- NEW SECTION. Sec. 31. Section 24 of this act takes effect July 1, 2006."

## **ESHB 2871** - S COMM AMD By Committee on Transportation

## ADOPTED 03/01/2006

On page 1, line 1 of the title, after "governance;" strike the 18 remainder of the title and insert "amending RCW 36.120.020, 36.120.030, 19 20 36.120.040, 36.120.070, 29A.36.071, 36.120.080, 36.120.110, 81.112.030, 21 36.120.050, 81.100.080, 81.100.060, 82.14.0455, 82.14.430, 82.80.120, 47.56.076, 36.73.015, 36.73.020, and 81.112.050; reenacting and 22 amending RCW 43.79A.040, 43.84.092, and 43.84.092; adding new sections 23 to chapter 36.120 RCW; adding a new section to chapter 47.56 RCW; 24 adding a new section to chapter 47.01 RCW; creating new sections; 25 26 providing an effective date; and providing an expiration date."

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